

# Governor's Commission for a Drug Free Indiana

*A Division of the*



## Comprehensive Community Plan

**County: Adams**

**LCC: Substance Abuse Awareness Council**

**Date: 8/2006**



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**County Commissioners:**

**Address: 313 West Jefferson**  
**City: Decatur**  
**Zip Code: 46733**

## Plan Summary

**Mission Statement:** The Adams County Substance Abuse Awareness Council promotes responsible lifestyle choices through prevention, education, treatment and the enforcement of laws pertaining to alcohol, tobacco, and other drugs.

**History:** After the formation of the Governor's Commission for a Drug-Free Indiana in 1989, several community leaders met with the Community Consultant to discuss alcohol, tobacco, and other drug issues within Adams County. That led to the formation of the forerunner of the Substance Abuse Awareness Council of Adams County, the Adams County Local Coordinating Council. That group began the process of community needs assessment, problem statement development, and the recommended action process. Initially, the group was populated by high-level leaders but as time progressed, more of those people providing the services became involved. We have been in existence for 16 years, and throughout that time, there has been ebbs and flow within the organization. For a number of years, the group was an all-volunteer effort, and most of the effort was focused on the distribution of the Local Drug Free Communities Fund. Most recently, the approach has changed to looking at the bigger picture, which includes outcome-based prevention and effective treatment, as well as cooperative efforts among law enforcement agencies. During the mid-1990s, the organization changed its name to the Substance Abuse Awareness Council to appropriately address business at hand. Later, they developed a partnership with the Boys and Girls Club of Adams County in which they became the fiscal agent and also provided SAAC's first paid Coordinator. Due to a job change, that position became open and was filled by a gentleman with a great deal of experience working in the alcohol and drug arena. Most recently, a new coordinator was hired in mid-2005, who has had extensive experience working with community anti-drug coalitions. The Council's recent approach is to look at outside funding sources, developing additional partnerships within the county, particularly in the workplace, and the formation of community partnerships within the county based upon school districts.

The 2000 census showed that there were 33,625 people residing in Adams County, a rural county located approximately 30 miles south of Fort Wayne. Adams County is made up of 4 main towns. The population of Decatur is 9,500, Berne is 3,900, Geneva is 1,300, and Monroe is 600. The population is primarily Caucasian, with the Hispanic population in Adams County being 4% and the town of Decatur being 9%. All other ethnic groups are less than 1%. The county's per capita income is only \$16,700 while the State's average is \$19,400. Adams County is ranked in the top 20% among Indiana's counties for youth ages 5-17 living in poverty. Adams County is ranked 2<sup>nd</sup> in the state for having the highest percentage of their population under the age of 18, being at 30%. Adams County is ranked in the bottom third of the State in regards to teenage pregnancy and youth on free and reduced lunches. 26% of North Adams students are on the lunch program.

**Summary of the Comprehensive Community Plan:** During the past year the coalition has used several venues to raise awareness and seek community input in regards to alcohol, tobacco and other drug issues. There have been a number of articles in the print media concerning drinking/driving, smoking cessation and treatment/recovery. In addition, five billboards have highlighted these issues during the year. All three county high schools used flyers in their basketball programs prepared by the coalition to focus on alcohol issues. The coalition sponsored a well attended “Town Hall Meeting” covering the topic of underage drinking. Speakers representing youth, business, treatment, law enforcement and the recovering community made presentations along with two parents whose child was killed in an alcohol-related crash. Presentations have been made at three community organization meetings. Dialogue with citizens occurred at a booth sponsored by the coalition at the “Spotlight on Decatur” event. Using a specially equipped golf cart by the Indiana State Police, coalition members provided citizens an opportunity to experience driving impaired at the Decatur Car Show and the Adams County 4-H Fair. In cooperation with the Anti-Tobacco Coalition and the Adams County Fair Board, July 26 was set aside as “Substance Abuse Awareness Day.” Information was made available in the Dining Hall and members of each coalition worked in the Dining Hall from 5 to 10:30 PM.

SAAC pursued a strategy beginning in October of 2005 of a part-time coordinator providing leadership for the coalition. The intent was to use the skills and resources of this individual to raise the level of substance abuse awareness throughout the county and pursue additional funding sources, beyond the Local Drug-Free Community Fund, for coalition activities. The Coordinator has made great progress on both counts. While SAAC did not list a specific problem statement concerning the issue of continuation of this position, it is widely felt by the membership that continuation to do so is inherent with the success of the coalition and its mission. The coalition felt strongly to include this statement within the "Comprehensive Plan."

The “Problem Statements” are the result of analysis of data gathered from a variety of agencies throughout the county including police reports, treatment providers, school surveys and a community needs assessment. The problem statements are:

1. The incidence of alcohol and other drug (AOD) related offenses among adults is a continuing problem.
2. The abuse of alcohol and other drugs (AOD) has contributed to the problem of domestic violence and other forms of battery in Adams County.
3. Alcohol, tobacco, and other drug use by Adams County youth is at a significant level.

Our needs assessment was a twenty-question tool given to a random sampling of 100 citizens in our community ranging in age from 10 to 60+. Significant findings include the following:

- \* In regards to awareness of alcohol problems in Adams County, 83% of the responders acknowledge knowing adults who have alcohol problems, and 79% know youth who use or have problems.
- \* There is a strong perception that marijuana use leads to other drug use.

\* There is a strong sentiment (73%) that counseling/recovery/treatment for all OWI and drug offenders be mandatory, while personal knowledge of knowing who to contact about having an alcohol or drug problem was only at 58%.

\* In regards to services/treatment being affordable, 44% responded "somewhat" or "not at all."

The coalition's own review and discussions conclude that these are the target areas and are in agreement that this should be the focus for the next three years or until data indicates otherwise. The Coalition approved the Comprehensive Plan at their August 23, 2006 meeting.

## Membership List

**County LCC Name: Substance Abuse Awareness Council**

<b>Name</b>	<b>Organization</b>	<b>Race</b>	<b>Gender</b>	<b>Category</b>
<b>Cary Blake</b>	<b>Adams Central Schools</b>	<b>Caucasian</b>	<b>Male</b>	<b>Education</b>
<b>Kelly Bollenbacher</b>	<b>Adams County Probation</b>	<b>Caucasian</b>	<b>Female</b>	<b>Judicial</b>
<b>John Bunnell</b>		<b>Caucasian</b>	<b>Male</b>	<b>Self-Help</b>
<b>Louise Busse</b>	<b>Adams County Health Department</b>	<b>Caucasian</b>	<b>Female</b>	<b>Medicine</b>
<b>Dee Deihl</b>	<b>White's Residential &amp; Family Services</b>	<b>Caucasian</b>	<b>Female</b>	<b>Other</b>
<b>Anthony Flores</b>	<b>M.A.P.P.S.</b>	<b>Caucasian</b>	<b>Male</b>	<b>Treatment</b>
<b>Ed Gatke</b>	<b>Park Center</b>	<b>Caucasian</b>	<b>Male</b>	<b>Treatment</b>
<b>John Gibson</b>	<b>Adams Memorial Hospital</b>	<b>Caucasian</b>	<b>Male</b>	<b>Medicine</b>
<b>Christopher Harvey</b>	<b>Adams County Prosecuting Attorney</b>	<b>Caucasian</b>	<b>Male</b>	<b>Judicial</b>
<b>James Heimann</b>	<b>Adams Superior Court</b>	<b>Caucasian</b>	<b>Male</b>	<b>Judicial</b>
<b>Trisha Hockemeyer</b>	<b>Adams County Extension</b>	<b>Caucasian</b>	<b>Female</b>	<b>Other</b>
<b>Laura Hoffman</b>	<b>Adams Memorial Hospital Behavioral Health</b>	<b>Caucasian</b>	<b>Female</b>	<b>Treatment</b>
<b>Barry Humble</b>	<b>SAAC Coordinator</b>	<b>Caucasian</b>	<b>Male</b>	<b>Other</b>
<b>Ken Ketzler</b>	<b>Decatur Police Department</b>	<b>Caucasian</b>	<b>Male</b>	<b>Law Enforcement</b>
<b>Karen Kaehr</b>	<b>Caring About People</b>	<b>Caucasian</b>	<b>Female</b>	<b>Treatment</b>
<b>Jim Langham</b>	<b>Decatur Daily Democrat</b>	<b>Caucasian</b>	<b>Male</b>	<b>Media</b>
<b>Dan Mawhorr</b>	<b>Indiana State Police</b>	<b>Caucasian</b>	<b>Male</b>	<b>Law Enforcement</b>

<b>Heidi Mettler</b>	<b>Boys &amp; Girls Club</b>	<b>Caucasian</b>	<b>Female</b>	<b>Other</b>
<b>Cathy Mosley</b>	<b>Boys &amp; Girls Club</b>	<b>Caucasian</b>	<b>Female</b>	<b>Other</b>
<b>Katie Myers</b>	<b>Adams Memorial Hospital Behavioral Resource Center</b>	<b>Caucasian</b>	<b>Female</b>	<b>Treatment</b>
<b>Chuck Padgett</b>	<b>Adams County Sheriff Department</b>	<b>Caucasian</b>	<b>Male</b>	<b>Law Enforcement</b>
<b>Adrian Richie</b>	<b>Bellmont High School</b>	<b>Caucasian</b>	<b>Male</b>	<b>Education</b>
<b>Kelly Sickafoose</b>	<b>Governor's Commission for Drug Free Indiana</b>	<b>Caucasian</b>	<b>Female</b>	<b>Other</b>
<b>Brenda Taylor</b>	<b>Adams Wells Crisis Center</b>	<b>Caucasian</b>	<b>Female</b>	<b>Other</b>
<b>Carol Thieme</b>	<b>Private Counseling</b>	<b>Caucasian</b>	<b>Female</b>	<b>Treatment</b>
<b>John Wanner</b>	<b>Youth for Christ</b>	<b>Caucasian</b>	<b>Male</b>	<b>Other</b>
<b>Ryan Brune</b>	<b>Student - Bellmont High School</b>	<b>Caucasian</b>	<b>Male</b>	<b>Youth</b>
<b>Kevin Lengerich</b>	<b>Student - Bellmont High School</b>	<b>Caucasian</b>	<b>Male</b>	<b>Youth</b>
<b>Travis Rolston</b>	<b>Student - Bellmont High School</b>	<b>Caucasian</b>	<b>Male</b>	<b>Youth</b>
<b>Sara Werling</b>	<b>Student - Bellmont High School</b>	<b>Caucasian</b>	<b>Female</b>	<b>Youth</b>
<b>Camryn Hormann</b>	<b>Student - Bellmont High School</b>	<b>Caucasian</b>	<b>Female</b>	<b>Youth</b>
<b>Maddie Faurote</b>	<b>Student - Bellmont High School</b>	<b>Caucasian</b>	<b>Female</b>	<b>Youth</b>
<b>Ben Bultemeier</b>	<b>Student - Bellmont High School</b>	<b>Caucasian</b>	<b>Male</b>	<b>Youth</b>



## Problem Identification

**Problem Statement #1:** The incidence of alcohol and other drug (AOD) related offenses among adults is a continuing problem.

**Supportive Data:**

- Adams County Superior Court adjudicated 858 alcohol and drug cases from 2003 to 2005, with 2003 being the high with 337 and dropping to 220 in 2005. The total number of adjudicated alcohol and drug cases represents 45% of the entire caseload of Superior Court.
- Adams County Circuit Court adjudicated 56 alcohol and drug cases from 2003 to 2005. In 2003, there were 17 cases adjudicated; in 2004, there were 12 cases adjudicated with 10 pending; and in 2005, 27 cases were adjudicated with 18 pending. The total number of adjudicated alcohol and drug cases represents 17% of the entire caseload of Circuit Court.
- The increase in AOD offenses has led to an increase in the number of people seeking treatment. According to the following treatment providers: Behavioral Health, M.A.P.P.S., Park Center, the number of AOD clients eighteen and older that have been provided services are as follows: 198 in 2003, 197 in 2004, and 341 in 2005.
- According to the Adams County Prosecuting Attorney, 70% of all criminal cases filed in Adams County involve the use of alcohol or drugs.
- According to Decatur Police Department, the following arrests were made involving alcohol and drugs. Additionally, the number of personal injury crashes that the blood alcohol content was .08% or higher is included: OWI - 58 in 2003, 52 in 2004, and 55 in 2005; Public Intoxication - 10 in 2003, 13 in 2004, 16 in 2005; PI crashes with BAC of .08% or higher - 7 in 2003, 3 in 2004, 6 in 2005.
- According to "DETECT" (Adams Wells County Drug Task Force including Adams County Sheriff's Department, Decatur Police Department and Bluffton Police Department in cooperation with the Indiana State Police), the following information details the scope and magnitude of drug activity recorded in Adams and Wells Counties: in 2003, 72 cases were investigated and 58 people were arrested; in 2004, 45 cases were investigated and 23 people were arrested; in 2005, 28 cases were investigated and 28 people were arrested; and in the first six months in 2006, 25 cases were investigated, and 18 people were arrested.
- Based upon the DETECT investigations, the following trends are developing: cocaine purchased or seized dropped from 3,800 grams in 2002 to 196 so far in 2006; for LSD, in 2004 there were 101 doses seized and in 2005 there were 1300 doses seized, and there have been none so far in 2006. For marijuana, in 2002, 4.9 pounds was seized, and 40.5 pounds was seized in 2005. For prescription drugs, in 2005 there were nine doses seized and so far in 2006, there were 59. For meth, there was none until 2005 when 45.4 grams were seized and so far in 2006, they have seized 84 grams. During all of these investigations beginning in 2005, there have been a significant number of firearms seized. So far in 2006, they have seized 50 firearms.



- According to the Berne Police Department, the following calls were made involving alcohol and other drugs: OWI - 43 in 2004 and 31 in 2005; Public Intoxication - 3 in 2004 and 3 in 2005; Possession of a Controlled Substance - 5 in 2004 and 2 in 2005; and Possession of Marijuana - 1 in 2004 and 1 in 2005.
- According to the Adams County Sheriff's Department, the following number of OWI incidents were investigated and video recorded by their officers: 28 in 2003, 87 in 2004, and 47 in 2005.

**Year 1 Update:**

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**Year 2 Update:**

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**Final Update:**

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**Objectives:**

- **Work to raise general public awareness of the problem of AOD related offenses and their cost to society.**
- **Encourage intervention, counseling, and education in the workplace concerning AOD use and abuse issues.**
- **Support existing and new programs that have the potential to reduce AOD offenses including treatment services to the financially disadvantaged.**
- **Support law enforcement and judicial initiatives that address AOD related offenses.**

**Year 1 Update:**

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**Year 2 Update:**

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**Final Update:**

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**Goals:**

- **There will be a 10% decrease in AOD related offenses adjudicated from 247 in 2005 to 222 in 2008.**

**Year 1 Annual Benchmarks:**

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**Year 2 Annual Benchmarks:**

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**Final Report:**

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**Problem Statement #2:** The abuse of alcohol and other drugs (AOD) has contributed to the problem of domestic violence and other forms of battery in Adams County.

**Supportive Data:**

- The director of the Adams/Wells Crisis Center feels that she can state with absolute certainty that 100% of the clients who seek safe haven at the facility would assert substance use or abuse as a contributing factor. In 2002, they served 80 residential clients and 96 outreach clients; in 2003, they served 78 residential and 143 outreach clients; in 2004, they served 73 residential and 171 outreach clients; and in 2005, they served 42 residential clients and 79 outreach clients.
- From 2000 through 2005, there were 129 domestic battery cases in Adams Superior Court. When combined, all forms of battery rank third behind AOD cases and check deception.
- The number of domestic violence related calls received by the Decatur Police Department is as follows: 166 in 2002, 147 in 2003, 200 in 2004, and 209 in 2005. The Chief of Police estimates that 70% of these calls involve alcohol or drug use by at least one of the individuals. The number of calls related to bar fights/juvenile fights were : 73 in 2002, 83 in 2003, 82 in 2004, and 64 in 2005.
- According to the Berne Police Department, officers responded to 69 calls involving domestic violence in 2004, and in 2005, they responded to 46 calls. Also, in 2004 the department received 53 calls that were violence related, which include fights with suspect jailed, possible fight/no charges filed and battery with charges filed, and in 2005, they received 35 calls.

**Year 1 Update:**

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**Year 2 Update:**

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**Final Update:**

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**Objectives:**

- Support initiatives that focus on the issues surrounding domestic violence.
- Support qualified organizations and facilities who provide counseling and other services, including the dissemination of literature about addiction, recovery, and support group involvement.
- Support initiatives that focus on alcohol- and/or drug-related violence.
- Support the establishment of a protocol for law enforcement, court, treatment providers, and victim services.

**Year 1 Update:**

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**Year 2 Update:**

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**Final Update:**

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**Goals:**

- By 2008, there will be a 10% decrease (24 cases of domestic battery/32 other forms of battery in 2005) in the number of court cases related to domestic violence and other forms of violence where alcohol and other drugs are involved.

**Year 1 Annual Benchmarks:**

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**Year 2 Annual Benchmarks:**

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**Final Report:**

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**Problem Statement #3:** Alcohol, tobacco, and other drug use by Adams County youth is at a significant level.

**Supportive Data:**

- Adams County Juvenile Probation Department reports the number of alcohol/ other drug (AOD) related offenses (minor consuming, possession of marijuana, OWI, possession of paraphernalia, possession of controlled substance): 31 of 148 total offenses in 2003, 62 of 183 offenses in 2004, and 36 of 144 offenses in 2005.
- Of the three school corporations in Adams County, two have participated in the IPRC survey and the other does an in-house survey. The four components of interest are: past 30 day use; age of onset; perception of harm; and peer disapproval. Currently, survey data is from three different years. All three school corporations have agreed to participate in the IPRC survey in 2007.
- School Corporation A completed their last survey in 2004. See Attachment A.
- School Corporation B completed their last survey in 2005. See Attachment B.
- School Corporation C conducted their in-house survey in 2004, 2005, and 2006. See Attachment C. This survey is based on past 12-month usage.
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**Year 1 Update:**

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**Year 2 Update:**

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**Final Update:**

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**Objectives:**

- **Continue to support education, prevention, and early intervention programs.**
- **Work to educate the adult community about the prevalence rates of usage among young people with emphasis on the fact that parental disapproval is the most effective variable that prevents young people from using ATOD.**

- **Broaden the SAAC's cooperation with the leaders of youth groups in the community and encourage them to include an anti-ATOD component in their existing programs.**
- **Conduct public awareness programs intended to motivate the adult population to become more involved in combating underage drinking.**
- **Support education and prevention initiatives in elementary schools.**

**Year 1 Update:**

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**Year 2 Update:**

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**Final Update:**

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**Goals:**

- **By 2008, the past 30 day use of alcohol by Adams County youth will be reduced to a level equal or less than the statewide average.**

**Year 1 Annual Benchmarks:**

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**Year 2 Annual Benchmarks:**

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**Final Report:**

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***Please attach the County's Fiscal Report for review!***

**Next Annual Update Due: 8/2007**

**Next Comprehensive Community Plan Due: 8/2009**

**Date of Community Consultant Review: 08/31/2006**

**Disclaimer:**

You agree that the information provided within this Plan is subject to the following Terms and Conditions. These Terms and Conditions may be modified at any time and from time to time; the date of the most recent changes or revisions will be established by the Commission and sent electronically to all Local Coordinating Councils.

**Terms and Conditions:**

The information and data provided is presented as factual and accurate. I hereby acknowledge that I can be asked to submit proper documentation regarding the data submitted within the Plan. Failure to do so could result in a "denied approval" by the Commission under IC 5-2-6-16.

The Local Drug Free Communities Fund must be spent according to the goals identified within the plan. I hereby acknowledge that I can be asked to submit proper documentation regarding funds that are collected, allocated, and disbursed within the county. Failure to do so could result in a "denied approval" by the Commission under IC 5-2-6-16.

**Initials: BH**

## 2006 Substance Abuse Awareness Council Allocations

<b>PREVENTION / EDUCATION</b>	<b>Amount Requested</b>	<b>Allocated Amount</b>
Adams Central Community Schools: Student Assistance Program	\$5,000.00	\$4,500.00
Boys and Girls Club: Prevention Programming, Parents & Children	\$2,759.00	\$2,500.00
Boys and Girls Club: Teen Feasibility Center	\$2,000.00	\$ 0.00
<b>Total</b>	<b>\$9,759.00</b>	<b>\$7,000.00</b>

<b>INTERVENTION / TREATMENT</b>	<b>Amount Requested</b>	<b>Approved Amount</b>
Adams Memorial Hospital Behavioral Health Center:	\$13,000.00	\$3,500.00
Prime for Life		
Adams Wells Crisis Center: "In-House Counseling Program"	\$7,000.00	\$3,500.00
Caring About People, Inc.: Reduced Fee Initiative	\$5,000.00	\$1,000.00
<b>Total</b>	<b>\$25,000</b>	<b>\$8,000.00</b>

<b>JUDICIAL / LAW ENFORCEMENT</b>	<b>Amount Requested</b>	<b>Approved Amount</b>
Decatur Police Department: DUI Additional Holiday Patrol	\$1,021.20	\$1,021.20
MAPPS: Adolescent & Adult Substance Abuse Counseling	\$6,500.00	\$4,603.80
<b>Total</b>	<b>\$7,521.00</b>	<b>\$5,625.00</b>

<b>ADMINISTRATIVE</b>		
Coordinator	\$21,662.00	\$21,662.00
Office Expenses (supplies, cell phone, mileage, meals)	\$ 3,068.00	\$ 3,068.00
CADCA Dues	\$ 200.00	\$ 200.00
Northeast Region's Annual Meeting	\$ 100.00	\$ 100.00
<b>Total</b>	<b>\$25,030.00</b>	<b>\$25,030.00</b>

**ALLOCATION GRAND TOTAL: \$45,655.00**

\*\*\* There was a balance due to carryover from previous years because grant applications had not exceeded that year's income. The Coordinator's position had been vacant for several months. The Council elected to fund the Coordinator's position and accompanying administrative costs in order to maximize future funding resources, rather than an administrative assistant function. \*\*\*

### **Grants Received:**

- Adams County Community Foundation Grant (\$1,100)
- Adams County Department of Child Services Grant (\$4,200)
- Decatur First United Methodist Church Endowment Grant (\$2,500)
- SAMHSA "Underage Drinking Prevention Town Hall Meeting" Grant (\$1,000)

### **Grants Pending:**

- Archer Daniels Midland Community Partners Grant (\$10,000)
- Federal Drug-Free Communities Support Program Grant (\$100,000)

### **Local Drug Free Communities Fund**

2005 Collections: \$17, 684.50

2004 Collections: \$22,379.25

As of 1/1/2005: \$61,462.74

### **Grant Process and Requirements for Grantees**

**The 2006 Adams County Substance Abuse Awareness Council (SAAC) grant application procedure was as follows:**

1. Read and follow the directions contained in the Grant Guidelines and Grant Application packets.
2. For technical assistance or clarification with regard to grant guidelines or application information, you may contact SAAC. Sample proposals will be available for review.
3. A grant information and technical assistance meeting on the Program Outcome Model will be available on Thursday, August 11, 2005 at 11:00am at the Decatur Public Library (128 S. 3<sup>rd</sup> Street) and on Friday, August 12, 2005 at 11:00am at the Berne Public Library (166 Sprunger Street). If further assistance is needed, please contact the SAAC.
4. **The original completed application and three copies are due Thursday, September 8, 2005. Completed applications must be turned into or received by SAAC by 4 p.m. on that date.**
5. The original and three copies of the completed application should be typed and each copy should be stapled. **Please do not submit applications in binders or folders and do not provide any additional information beyond that which was asked.**
6. Applicants will be informed of their funding status by September 28, 2005.
7. If an applicant is awarded grant money, the applicant or designated attendee must attend seven SAAC meetings within the grant year. If the applicant or designated attendee does not attend the required number of meetings, they will not be eligible for a grant award for the following two years.
8. Documentation will be required to provide information on program outcomes throughout the year.
9. All program materials must acknowledge the Adams County Substance Abuse Awareness Council as a funding source.